

Message Text

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ACTION IO-13

INFO OCT-01 ARA-11 EUR-25 EA-11 NEA-10 ADP-00 ACDA-19

AF-10 CIAE-00 DODE-00 PM-09 H-02 INR-10 L-03 NSAE-00

NSC-10 OIC-04 PA-03 PRS-01 RSC-01 GAC-01 SCI-06 SS-15

MBFR-03 USIA-12 SAJ-01 RSR-01 IOE-00 /182 W

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P 121823 Z APR 73

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC PRIORITY 7465

INFO USMISSION GENEVA PRIORITY

USMISSION NATO PRIORITY

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY PARIS

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AMEMBASSY MADRID

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AMEMBASSY NEW DELHI

AMEMBASSY TEHRAN

C O N F I D E N T I A L SECTION 1 OF 2 USUN 1331

DISTO

E. O. 11652: GDS

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TAGS: PARM, UN, NATO, UR

SUBJ: WDC SPECIAL COMMITTEE

REF: USUN 1320 NOTAL, USNATO 1782 NOTAL

BEGIN SUMMARY. WHILE TACTICAL SITUATION IN NEW YORK STILL UNCLEAR, WE ARE CONVINCED EFFECTIVE BOYCOTT OF APRIL 26 MEETING OF WDC SPECIAL COMMITTEE IS NONSTARTER UNDER PRESENT CIRCUMSTANCES. RECOMMEND WE QUIETLY ENSURE THAT APPROPRIATE INVITEES TO MEETING KNOW THAT WHILE IDEAL OUT-COME FOR EVERYONE (EXCEPT SOVIETS) WOULD OF COURSE BE NO COMITE MEETING WE HOPE OUR FRIENDS WILL AGREE THAT BEST COURSE OF ACTION WOULD BE TO BLOCK ANY DECISIONS (INCLUDING ADOPTION OF AGENDA AND ELECTION OF OFFICERS) WHICH WOULD MOVE COMITE TOWARD SUBSTANTIVE WORK ON WDC. END SUMMARY.

ACTION REQUESTED: DEPARTMENTS VIEWS PRIOR TO APRIL 16.

1. SYG WALDHEIM'S LETTER ON WDC, DATED APRIL 6 BUT RECEIVED BY ADDRESSEES APRIL 11, QUOTES OPERATIVE PARAS 2, 3 AND 4 OF GA RES 2930 (XXVII) AND THEN STATES, QUOTE:

BY A LETTER DATED 20 DECEMBER 1972, THE PRESIDENT OF THE GENERAL ASSEMBLY INFORMED ME OF THE STATES WHICH HE HAD SPECIFICALLY APPOINTED, PURSUANT TO PARAGRAPH 3 OF THE RESOLUTION QUOTED ABOVE, TO SERVE ON THE SPECIAL COMMITTEE. AT THE REQUEST OF THE PRESIDENT, HIS LETTER WAS CIRCULATED AS A DOCUMENT OF THE GENERAL ASSEMBLY (A/8990).

AS YOUR GOVERNMENT REPRESENTS ONE OF THE THIRTY- ONE MEMBER STATES SPECIFICALLY APPOINTED BY THE PRESIDENT TO SERVE ON THE SPECIAL COMMITTEE, I WISH TO INFORM YOU THAT THE FIRST MEETING OF THE SPECIAL COMMITTEE WILL BE CONVENED AT UNITED NATIONS HEADQUARTERS ON THURSDAY, 26 APRIL 1973, AT 11 A. M., IN CONFERENCE ROOM 1. THE PROVISIONAL AGENDA FOR THE MEETING IS ENCLOSED.

I WOULD BE MOST GRATEFUL IF YOU COULD INFORM ME AS SOON AS POSSIBLE OF THE NAME OF THE REPRESENTATIVE OF YOUR GOVERNMENT ON THE SPECIAL COMMITTEE WHO WILL ATTEND THE MEETING."

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2. PROVISIONAL AGENDA ENCLOSED WITH LETTER CONSISTS OF THREE POINTS: (A) OPENING OF THE SESSION, (B) ADOPTION OF THE AGENDA, AND (C) ELECTION OF OFFICERS.

3. TACTICAL SITUATION IN NEW YORK IS NOT CLEAR. MOST AFRICAN MEMBERS OF TREPCZYNSKI'S WDC COMITE WERE UNAWARE OF WALDHEIM LETTER UNTIL APRIL 11 AND ARE JUST BEGINNING TO FOCUS ON PROBLEM. MEETING OF AFRICAN REGIONAL GROUP IS SCHEDULED FOR APRIL 12 AND PROBABLY WILL FOCUS ON GROUP'S

EARLIER INSISTENCE THAT IT BE ALLOTTED TWO ADDITIONAL SEATS ON COMITE.

4. FIVE LA MEMBERS NAMED BY TREPCZYNSKI (ARGENTINA, BRAZIL, CHILE, COLOMBIA, AND MEXICO) WILL MEET IN NEW YORK MONDAY APRIL 16 TO DISCUSS SITUATION. INDICATIONS ARE ALL FIVE DELS WILL ATTEND APRIL 26 MEETING WITH AIM OF REITERATING LA GROUP POSITION EXPRESSED IN LETTER TO SYG OF FEB 2 (USUN 388). WE UNDERSTAND MEXICAN PERM REP GARCIA ROBLES IS TOYING WITH IDEA OF RISING ON POINT OF ORDER JUST BEFORE APRIL 26 MEETING IS FORMALLY CONVENED TO PROPOSE THAT SINCE NO CONSULTATIONS RE MEETING WERE HELD, COMITE SHOULD MEET INFORMALLY AND IN EFFECT HOLD CONSULTATIONS APRIL 26.

5. FROM WHAT WE HAVE SEEN HERE, WITH POSSIBLE EXCEPTION OF PAKISTAN, ASIAN INVITEES (INCLUDING JAPAN) ARE INCLINED TO ATTEND. JAPANESE FIRST SECRETARY IGUCHI INFORMED US APRIL 11 HIS MISSION PROBABLY WOULD ATTEND BUT COULD BE COUNTED ON TO OPPOSE SOVIET EFFORTS TO PUSH COMITE TOWARD SUBSTANTIVE WORK. INDIAN MISSION BELIEVES COMITE SHOULD SOON COMMENCE SUBSTANTIVE DELIBERATIONS. IRANIAN PERM REP HOVEDA WAS ASKED BY SOVIET PERM REP MALEK TO SERVE AS COMITE CHAIRMAN, AND ALTHOUGH HOVEDA IS NOT ENTHUSIASTIC ABOUT IDEA HE HAS NOT YET DECLINED MALIK'S REQUEST.

6. ALL WEO INVITEES (BELGIUM, CANADA, ITALY, NETHERLANDS, SPAIN AND SWEDEN) ARE LEANING TOWARD ATTENDANCE BUT -- WITH POSSIBLE EXCEPTION OF SPAIN AND SWEDEN -- ARE NOT ENTHUSIASTIC AT PROSPECT. WEO INVITEES WILL MEET IN NEW YORK APRIL 16 TO DISCUSS SITUATION. BELGIAN DEPUTY PERM REP VAN USSEL TOLD US APRIL 10 HIS MISSION DEFINITELY WILL ATTEND COMITE MEETING; HE WAS CERTAIN ITALY AND NETHERLANDS ALSO WOULD
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ATTEND. CANADIAN DEPUTY PERM REP HEARN INFORMED US APRIL 11 HIS MISSION'S NEGATIVISM REGARDING WDC WAS IF ANYTHING REINFORCED BY WALDHEIM'S LETTER. HEARN, WHO HAD SPOKEN TO GARCIA ROBLES EARLIER THAT DAY, BELIEVED CANADA COULD SUPPORT GARCIA ROBLES' SCHEME TO CONVERT COMITE MEETING INTO INFORMAL CONSULTATIONS. HEARN ALSO FELT CANADA IN PRINCIPLE WOULD BE WILLING TO WORK FOR BOYCOTT OF MEETING, BUT HE STRONGLY DOUBTED THAT 16 INVITEES NECESSARY TO PREVENT QUORUM COULD BE PERSUADED TO STAY AWAY.

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INFO OCT-01 ARA-11 EUR-25 EA-11 NEA-10 ADP-00 ACDA-19

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MBFR-03 USIA-12 SAJ-01 RSR-01 IOE-00 /182 W

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P 121823 Z APR 73

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AMEMBASSY BONN

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 1331

7. UK MISSION' S ASSESSMENT IS THAT BOYCOTT CAMPAIGN WOULD
HAVE NO CHANCE AND WEST' S BEST BET IS QUIETLY TO ENCOURAGE
GARCIA ROBLES AND OTHERS TO PROTEST UNTIMELY CONVENING OF
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COMITE AND TO BLOCK ANY COMITE DECISIONS (RES 2930) INDICATES
THAT COMITE SHOULD WORK ON BASIS OF CONSENSUS).

8. WE UNDERSTAND FROM SEVERAL SOURCES THAT SOVIET MISSION
WILL INSIST ON FORMAL MEETING, INCLUDING ELECTION OF OFFICERS,
AND WILL PUSH FOR SECOND MEETING TO BE HELD IN NEAR FUTURE
AT WHICH SUBSTANTIVE WORK WOULD BEGIN. SOVIETS WILL OF

COURSE ENJOY ORCHESTRATED SUPPORT FROM EE INVITEES (BULGARIA, CZECHOSLOVAKIA, HUNGARY, POLAND, ROMANIA) PLUS MONGOLIA; YUGOSLAVIA AND INDIA ARE ALSO LIKELY TO SUPPORT SOVIET TACTICS.

9. COMMENT. OUR PRINCIPAL OPTIONS SEEM TO BE: (A) LOBBY ACTIVELY BEHIND SCENES TO PERSUADE AT LEAST 16 INVITEES TO BOYCOTT MEETING SO THAT COMITE CANNOT BE CONVENED FOR LACK OF QUORUM, (B) PERSUADE SYMPATHETIC DELS WHO PLAN TO ATTEND MEETING TO BLOCK COMITE' S TAKING ANY DECISIONS WHICH WOULD LEAD TOWARD SUBSTANTIVE WORK, (C) ASK SYMPATHETIC DELS ATTENDING MEETING TO WORK FOR MINIMAL AGENDA AND TO LIMIT MOMENTUM TOWARD SUBSTANTIVE WORK, (D) PLAY NO ACTIVE ROLE AND RELY ON EXISTING DISSENT AND DISARRAY TO THWART SOVIET DESIRE FOR PROGRESS TOWARD WDC VIA STUDY COMITE.

10. IN LIGHT OF CURRENT TACTICAL SITUATION IN NEW YORK WE AGREE WITH UK AND CANADA THAT EFFECTIVE BOYCOTT CAN BE RULED OUT. FOR MINIMUM QUORUM OF 16 SOVIETS CAN COUNT (IN ADDITION TO ITSELF) ON BULGARIA, CZECHOSLOVAKIA, HUNGARY, POLAND, ROMANIA, MONGOLIA, YUGOSLAVIA, EGYPT AND INDIA FOR SOLID GROUP OF 10. SPAIN AND SWEDEN PLUS NON- ALIGNED LEADERS ALGERIA AND ZAMBIA AS WELL AS INDONESIA AND IRAN ARE VIRTUALLY CERTAIN TO SHOW UP, BRINGING TOTAL TO 16. EXISTENCE OF QUORUM WOULD PROBABLY INDUCE MOST OTHER AFRICAN INVITEES, LA' S, MOST WEO' S, JAPAN AND SRI LANKA TO ATTEND.

11. UNDER PRESENT CIRCUMSTANCES, BELIEVE WE SHOULD FOLLOW OPTION (B) AND UNOBTRUSIVELY ENSURE THAT SYMPATHETIC DELS KNOW THAT WHILE WE OF COURSE WOULD PREFER NO COMITE MEETING BE HELD, WE HOPE OUR FRIENDS WILL BLOCK ANY DECISIONS, INCLUDING ADOPTION OF AGENDA AND ELECTION OF OFFICERS, WHICH WOULD MOVE COMITE TOWARD SUBSTANTIVE WORK ON WDC. AS INDICATED ABOVE, MEXICO, CANADA AND JAPAN SHOULD BE WILLING TO TAKE LEAD IN PASSING WORD TO OTHER APPROPRIATE COMITE MEMBERS. EVEN IF PARLIAMENTARY TACTICS ALONG LINES GARICA
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ROBLES' IDEA FAIL TO PREVENT CONVENING OF FORMAL COMITE MEETING APRIL 26, CONSENSUS PRINCIPLE PLUS PRESENCE AT MEETING OF SEVERAL DETERMINED DELS (LA' S, CANADA, JAPAN) SHOULD ENSURE SUCCESS OF THIS OPTION.

12. OPTION (C) WOULD IN OUR VIEW PROVIDE SOVIETS WITH DANGEROUS AMOUNT OF LEEWAY, AND OPTION (D) PROBABLY WOULD SIGNAL TO INVITEES SYMPATHETIC TO OUR VIEW OF WDC THAT OUR BASIC POSITION HAS SOFTENED. IN THIS REGARD, COLOMBIAN PERMREP ESPINOSA CALLED AMB. PHILLIPS APRIL 12 TO ASCERTAIN WHETHER US VIEWS ON WDC HAD CHANGED. ESPINOSA VOLUNTEERED HE HAD HEARD US POSITION MIGHT BE WEAKENING; PHILLIPS ASSURED HIM OUR POSITION WAS UNCHANGED AND WE SAW NO UTILITY TO MEETING OF SPECIAL COMTE. ESPINOSA AGREED AND OUTLINED

POSSIBLE OPTIMUM SCENARIO ALONG LINES GARCIA ROBLES' PLAN.

13. THEREFORE RECOMMEND THAT USUN AND APPROPRIATE OTHER
POSTS BE AUTHORIZED TO PURSUE OPTION (B). WE WOULD PLAN
TO KEEP OPTION (A) OPEN AS LONG AS FEASIBLE ON OUTSIDE CHANCE
AFRICAN OR LA GROUP SHOULD DECIDE NOT TO ATTEND COMITE MEETING.
BUT BELIEVE WE SHOULD GET UNDERWAY WITH OPTION (B) NO LATER
THAN APRIL 16 TO ENSURE OUR VIEWS ARE KNOWN WELL BEFORE
INVITEES RECEIVE FINAL INSTRUCTIONS FROM CAPITALS.
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Disposition Approved on Date:
Disposition Authority: boyleja
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Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
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Errors: n/a
Film Number: n/a
From: USUN NEW YORK
Handling Restrictions: n/a
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TAGS: PARM, UN, NATO, UR
To: STATE INFO GENEVA
NATO
BONN
BRUSSELS
LONDON
MOSCOW
OTTAWA

PARIS
ROME
THE HAGUE
TOKYO
HONG KONG
VIENNA
BOGOTA
SANTIAGO
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BUENOS AIRES
BRASILIA
MADRID
STOCKHOLM
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